## INITIAL REVIEW OF STATE FUNDING METHODS



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SEPTEMBER 11, 2018

# WHAT IS THE CURRENT BASE FUNDING SITUATION IN ILLINOIS?

- Known as a "base-plus" budgeting method
- Centered around a combination of factors:
  - Salary support
  - New facilities
  - Maintenance funding
  - New program requests
- +/- from the previous fiscal year appropriation based on final funding recommendations of the General Assembly
- No base formula to disperse state appropriated dollars

#### HOW DOES RELEVANCY PLAY A ROLE IN STATE METHODS FOR FUNDING?



- Nevada Example defined a new state economic development strategy with two goals: Diversification and Innovation
- What would be relevant to Illinois?
  - I. Meeting the needs of non-traditional students
  - 2. 60 X 2025
  - 3. Student Retention
  - 4. Faculty Retention



#### **ITEMS TO BE CONSIDERED**

- Compare the Illinois existing method of funding higher education with the methods used in other states
- Determine whether other methods would be appropriate and useful in Illinois
- 3. Submit a report of recommendations to the higher education working group, with a target date of May 2019

#### STATES' DETERMINATIONS OF FUNDING LEVELS FOR HIGHER EDUCATION



- I. Formula Versus Non-Formula Funding Methods
- 2. Performance Based Funding Methods
- 3. Use of Student-Derived Revenues

### TYPICAL COMPONENTS OF STATE HIGHER EDUCATION FUNDING FORMULAS

- I. Instruction
- 2. Remedial Instruction
- 3. O&M/Physical Plant
- 4. Academic Support
- 5. Library Support

- 6. Student Services
- 7. Institutional Support
- 8. Public Service
- 9. Research
- 10. Scholarships

Most states only use a fraction of the components in their formulas

### COMMON ELEMENTS PREVALENT ACROSS STATES THAT USE FORMULAS



- Formula-driven states fund instructional activities through their formula
- Most of the states using a formula include a component of operations and maintenance of physical plant
- Most other metrics or funding components included in state formulas are calculated based on a percentage of the instructional support funding level, which makes them indirectly tied to enrollment levels

## THREE EXAMPLES OF WHAT OTHER STATES ARE DOING

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- Fully Formula-Driven Texas
- Partially Formula-Driven (Hybrid) New Mexico
- No Formula Washington



#### EXAMPLE STATE I - TEXAS (FORMULA)

- Texas funding formulas are driven principally by enrollment and the actual cost of program delivery
- Texas has a small performance fund that is distributed outside the formula and is only applied to general academic institutions
- More than 50% of state appropriations for general academic teaching institutions are allocated via the following:
  - I. An Instruction and Operations Formula
  - 2. Teaching Experience Supplements
  - 3. An Infrastructure Formula
  - 4. A Small Institution Supplement
- For every Texas institution, 25% of student-derived revenues are appropriated through the legislature
- Tuition rates are set by statute
  - Institutions are allowed to increase enrollment beyond the statute and pocket the difference

## EXAMPLE STATE 2 – NEW MEXICO (HYBRID)

- New Mexico implemented a new funding formula for FY13
- This formula is used for calculating workload and funding needs for the budget recommendation
- To reflect mission differentiation between schools, New Mexico uses a separate funding formula for:
  - I. Research Universities
  - 2. Regional/Comprehensive Universities
  - 3. 2 Year Colleges
- Each institution's FY12 instruction and general appropriations are used as the "base" for the formula.
- 5% of the total base will be distributed by PBF measures

#### EXAMPLE STATE 3 – WASHINGTON (NO FORMULA)



- In 2007, Washington resurrected performance based funding by allocating a portion of its institutions' budget based on student success
- The system rewards colleges when students reach various achievement points in their academic careers. One point is awarded each time a college student:
  - I. Makes nationally recognized standardized test gains in math or in English language reading or listening
  - 2. Passes a remedial math or English course with a qualifying grade to advance toward college-level work
  - 3. Earns the first 15 college-level credits
  - 4. Earns the first 30 college-level credits
  - 5. Completes the first 5 college-level math credits
  - 6. Earns a certificate backed by at least one year of college, earns a 2Y degree or completes an apprenticeship
- A set dollar amount is predetermined and awarded for each achievement point
- No upper limit to the number of achievement points an institution can earn

### START WITH A PLAN

#### Designing and Evaluating a Base Funding Model First Requires:

- Defining the policy goals of Illinois
  - Follow existing legislation or recommend revisions to current law
- Discussing and focusing on the context and drivers shaping higher education in Illinois
- Coming up with recommendations on key principles and approaches for reforming Illinois' current funding model
- Example: Drive a message that declining funding levels and challenging student demographics are critical constraints on public universities' contribution to the state's economic goals?



#### STATE GOALS DETERMINE FUNDING PRACTICES IN MOST STATES



## STATE LEARNING LAB

Funding Success: State Learning Lab on Innovative Postsecondary Funding Mechanisms

- Hosted by the National Governor's Association with support from the Lumina Foundation
- Involves an application and selection process
- Share evidence based and postsecondary education finance models across states

Topics that will be covered:

- State financing programs that address the rising cost of college
- Increasing equity and access
- Aligning postsecondary financing with state attainment goals and workforce needs
- Incentivizing engagement, retention and completion through support services
- Explore innovations and refinements of outcome-based funding models
- Student debt, refinancing and tax policies

#### **QUESTIONS?**





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### SOURCE

SRI International. "States' Methods of Funding Higher Education." Report for the Nevada Legislature's Committee to Study the Funding of Higher Education. August 2012.